

Message Text

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17

ACTION ACDA-10

INFO OCT-01 EUR-12 ISO-00 ERDA-05 CIAE-00 H-02 INR-07

IO-10 L-03 NSAE-00 OIC-02 OMB-01 PA-01 PM-03 PRS-01

SAJ-01 SAM-01 SP-02 SS-15 TRSE-00 NSC-05 BIB-01

NSCE-00 SSO-00 USIE-00 INRE-00 NRC-05 ACDE-00 /088 W
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FM USDEL MBFR VIENNA

TO SECSTATE WASHDC IMMEDIATE 1084

SECDEF WASHDC IMMEDIATE

INFO USMISSION NATO PRIORITY

AMEMBASSY BONN PRIORITY

AMEMBASSY LONDON PRIORITY

USNMR SHAPE PRIORITY

USCINCEUR PRIORITY

S E C R E T MBFR VIENNA 0318

FROM US REP MBFR

E.O. 11652: GDS

TAGS: PARM, NATO

SUBJECT: MBFR: SPC DISCUSSION OF PHASE II REDUCTION COMMITMENTS

REF: USNATO 3456

1. WE WOULD SUGGEST THAT THE US NOT REPEAT NOT
SUPPORT THE FRG FORMULATION IN PARA 5 OF REFTTEL THAT "THE
ALLIES COULD SAY THAT, AFTER TERMINATION OF PHASE II
NEGOTIATIONS, EACH SIDE COULD INFORM THE OTHER HOW IT WAS
SHARING ITS REDUCTIONS."

2. AS WE READ IT, THIS FRG POSITION IS NOT A COMBINATION
OF THE TWO POSSIBILITIES 16A AND 16B DESCRIBED IN THE
AD HOC GROUP REPORT AS FRG REP SUGGESTS, BUT IS 16A ONLY.
THE ISSUE IS CLEAR: THE WEST EITHER TELLS THE EAST

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PRIOR TO CONCLUDING PHASE II NEGOTIATIONS WHAT THE

DISTRIBUTION AMONG WESTERN DIRECT PARTICIPANTS OF WESTERN REDUCTIONS WILL BE OR IT DOES NOT DO SO. IF IT DOES DO SO, THIS WESTERN PROPOSAL WILL BECOME PART OF THE BARGAINING PROCESS. WE THINK IT ONLY REALISTIC TO ASSUME IT SHOULD AND CONSIDER THAT IF IT REFUSES TO DO SO, THERE WILL BE NEITHER A PHASE II NOR A PHASE I AGREEMENT.

3. THE REFINEMENT DESCRIBED IN REFTEL THAT THIS INFORMATION COULD BE GIVEN THE EAST AFTER ACTIVE NEGOTIATION HAD CEASED BUT BEFORE SIGNATURE OF A PHASE II AGREEMENT IS UNREALISTIC. THE EAST WILL NOT CONCLUDE ACTIVE NEGOTIATION OR INITIAL A PHASE II AGREEMENT WITHOUT THIS KNOWLEDGE. NOR WOULD THE WEST ITSELF WISH TO DO SO AS REGARDS THE NUMBER OF SOVIET FORCES TO BE WITHDRAWN IN PHASE II.

4. NEITHER OF THE APPROACHES IN PARAGRAPHS 2 OR 3 ABOVE WOULD PROVIDE THE WEST WITH THE TENABLE POSITION WHICH IT DOES NOT NOW HAVE, AS REGARDS WESTERN PHASE II REDUCTION COMMITMENTS WHICH WOULD HOLD UP IN THE SERIOUS DISCUSSION OF THE WESTERN REDUCTION PROGRAM WHICH THE US HOPES WILL ENSUE FOLLOWING TABLING OF OPTION 3.

5. WE ARE HOWEVER ENCOURAGED BY THE GENERAL COURSE OF SPC DISCUSSION OF THIS TOPIC AS REPORTED BY USNATO. IT SEEMS TO US THAT, AS REGARDS SUBSTANCE, THE LINE-UP OF NATIONAL REPRESENTATIVES IS NOT UNFAVORABLE, AND THAT THE SPEC DISCUSSION SHOULD BE CONTINUED. THE DELEGATION RECOMMENDATION CONTAINED IN USMBFR 0296 STILL STANDS. WE WOULD RECOMMEND THAT THE SPC DISCUSSION OF THIS ISSUE PROCEED, ON THE BASIS OF A US POSITION ON SUBSTANCE, WHICH SHOULD IF AT ALL POSSIBLE BE PRESENTED ON JULY 3, TO SEE HOW FAR DISCUSSION CAN BE BROUGHT BY MID-JULY. AS THAT TIME NEARS, IT COULD BE ASCERTAINED WHETHER A FINAL US PUSH MIGHT BRING ABOUT AGREEMENT OR WHETHER THE ALLIES SHOULD WAIT TO CONCLUDE WORK BY SEPTEMBER ON A NEW POSITION FOR USE IN CONNECTION WITH A DETAILED DISCUSSION WITH THE EAST OF THE WESTERN REDUCTION PROGRAM WHICH WILL TAKE PLACE FOLLOWING TABLING OF OPTION 3. RESOR

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